# REPORT OF THE AUDIT OF THE LINCOLN COUNTY SHERIFF

For The Year Ended December 31, 2009



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE LINCOLN COUNTY SHERIFF

### For The Year Ended December 31, 2009

The Auditor of Public Accounts has completed the Lincoln County Sheriff's audit for the year ended December 31, 2009. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees decreased by \$28,557 from the prior year, resulting in excess fees of \$25,676 as of December 31, 2009. Revenues decreased by \$11,861 from the prior year and expenditures increased by \$16,696.

#### **Lease Agreements:**

Lease agreements totaled \$24,786 as of December 31, 2009. Future principal and interest payments of \$24,786 are needed to meet these obligations.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable William G. "Bill" Demrow, Lincoln County Judge/Executive The Honorable Curt Folger, Lincoln County Sheriff Members of the Lincoln County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the Sheriff of Lincoln County, Kentucky, for the year ended December 31, 2009. This financial statement is the responsibility of the Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the Sheriff for the year ended December 31, 2009, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 2, 2010 on our consideration of the Lincoln County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing</u> Standards and should be considered in assessing the results of our audit.



The Honorable William G. "Bill" Demrow, Lincoln County Judge/Executive The Honorable Curt Folger, Lincoln County Sheriff Members of the Lincoln County Fiscal Court

This report is intended solely for the information and use of the Sheriff and Fiscal Court of Lincoln County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

August 2, 2010

## LINCOLN COUNTY CURT FOLGER, SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2009

#### Revenues

State - Kentucky Law Enforcement Foundation Program Fund (KLEFPF)		\$ 28,316
State Fees For Services: Court Security		70,739
Circuit Court Clerk:		
Sheriff Security Service Fines and Fees Collected	\$ 23,539 7,459	30,998
Fiscal Court		101,458
County Clerk - Delinquent Taxes		11,227
Commission On Taxes Collected		232,777
Fees Collected For Services:		
Auto Inspections	7,710	
Accident/Police Reports	2,743	
Serving Papers	39,300	
Carrying Concealed Deadly Weapon Permits	4,590	
10% Add-On Fees/Penalties	 43,784	98,127
Other:		
Lincoln County Ordinance	9,890	
Receipts from School	275	
KY Telecommunications Tax	3,420	
LC School Resource Officer	31,533	
Parking Tickets	2,020	
Mental Transports	1,739	
Towing	727	
Miscellaneous	 4,956	54,560
Interest Earned		1,138
Borrowed Money:		
State Advancement		 110,000
Total Revenues		739,340

#### LINCOLN COUNTY

#### CURT FOLGER, SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2009

(Continued)

#### Expenditures

Operating Expenditures and Capital Outlay:				
Personnel Services-				
Deputies' Gross Salaries	\$ 281,049			
Court Security	57,472			
Clerks' Gross Salaries	52,280			
KLEFPF/KLEFPF Retirement	28,335			
Contracted Services-				
Vehicle Maintenance and Repairs	13,205			
Materials and Supplies-				
Office Materials and Supplies	10,019			
Uniforms	5,720			
Auto Expense-				
Gasoline	42,860			
Maintenance and Repairs	1,441			
Other Charges-				
Dues	613			
Postage	8,528			
Lincoln County Ordinance	9,890			
Carrying Concealed Deadly Weapon Permits	655			
Miscellaneous	6,634			
Capital Outlay-				
Office Equipment	 5,583	\$ 524,284		
Debt Service:				
State Advancement		110,000		
Total Expenditures			\$	634,284
1			<u> </u>	
Net Revenues				105,056
Less: Statutory Maximum				76,734
•			-	
Excess Fees				28,322
Less: Training Incentive Benefit				2,646
•				
Excess Fees Due County for 2009				25,676
Payment to Fiscal Court - March 9, 2010				7,000
			-	
Balance Due Fiscal Court at Completion of Audit			\$	18,676

## LINCOLN COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2009

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the Sheriff as determined by the audit. KRS 134.310 requires the Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2009 services
- Reimbursements for 2009 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2009

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

LINCOLN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2009 (Continued)

#### Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent for the first six months and 16.16 percent for the last six months.

Hazardous covered employees are required to contribute 8 percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 9 percent of their salary to be allocated as follows: 8% will go to the member's account and 1% will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 29.50 percent for the first six months and 32.97 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Lincoln County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

LINCOLN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2009 (Continued)

Note 3. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Lincoln County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2009, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 4. Lease Agreements

The Office of the Lincoln County Sheriff was committed to a lease agreement with Pitney Bowes for a postage meter. The agreement requires a monthly payment of \$34 for 48 months to be completed on May 2, 2011. The total remaining balance of the agreement was \$544 as of December 31, 2009.

The Office of the Lincoln County Sheriff was committed to a lease agreement with Bamill, LLC (d/b/a Office Equipment Rental Company) for a copier. The agreement requires a monthly payment of \$93 for 60 months to be completed on March 15, 2012. The total remaining balance of the agreement was \$2,405 as of December 31, 2009.

The Office of the Lincoln County Sheriff was committed to a lease agreement with Bamill, LLC (d/b/a Office Equipment Rental Company) for a copier/printer/fax/scanner. The agreement requires a monthly payment of \$295 for 60 months to be completed on June 1, 2014. The total remaining balance of the agreement was \$15,621 as of December 31, 2009.

The Office of the Lincoln County Sheriff was committed to a lease agreement with Custom Solutions Incorporated (CSI) for computer hardware. The agreement requires a monthly payment of \$296 for 36 months to be completed on September 1, 2011. The total remaining balance of the agreement was \$6,216 as of December 31, 2009.

#### Note 5. Federal Forfeiture Account

Under terms stipulated by the United States Department of Justice and the Commonwealth of Kentucky, the Sheriff's office received proceeds from the confiscation, surrender, or sale of real and personal property involved in drug related convictions involving Federal agents. These proceeds may be used for certain operating expenditures (excluding personnel services and employee benefits) of the Sheriff's office. The balance in the account as of January 1, 2009 was \$1,362. During 2009, receipts were \$6,497 and disbursements were \$3,718, resulting in a balance of \$4,141 as of December 31, 2009.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable William G. "Bill" Demrow, Lincoln County Judge/Executive The Honorable Curt Folger, Lincoln County Sheriff Members of the Lincoln County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Lincoln County Sheriff for the year ended December 31, 2009, and have issued our report thereon dated August 2, 2010. The Sheriff's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Lincoln County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Lincoln County Sheriff's financial statement for the year ended December 31, 2009, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Lincoln County Fiscal Court, others within the entity, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

August 2, 2010